

San Juan County

Community Development Action Plan (CDAP) for 2024-2026

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Part of the region's Comprehensive Economic Development Strategy (CEDS) is the evaluation framework. It answers the question "how are we doing"? There are several measures we use to address this question. One is the CDAP which is a list of priority projects from San Juan County and Silverton. The CDAP is not meant to capture every single project, rather, it represents projects from a range of organizations that have been prioritized for economic development and resiliency and align with existing community plans.

The CDAP is reviewed and updated every two years to gauge progress.

Five projects were completed during the 2021-2023 CDAP cycle.

Category	Project	Outcomes / Impacts
Business Development	Artist & Business Incubation Center	1) Established community space for artists and start-up businesses.
Public Infrastructure	Columbine Park Revitalization Plan	1) Expanded the park open space. 2) Built a new restroom facility. 3) Provided a satellite visitors' center.
Public Infrastructure	Toilet Facilities in the Town	1) Built centrally located public restrooms in Silverton. 2) Reduced stress on local businesses to provide public restrooms.
Community Development	Compass Project	1) Completed community values & visioning processes. 2) Established community priority projects. 3) Dovetailed the Compass Project with CDAP and Town Master Plan.
Arts & Culture	Exhibits on Native American Culture at Visitors' Center / San Juan Historical Museum	1) Develop exhibits to recognize Native American history in the County. 2) Develop historical interpretive activities and/or promotional materials. Exhibit was completed at the San Juan Historical Museum.

Twenty-four projects are progressing and will remain on the CDAP. Four new projects were added totaling twenty-eight projects for the 2024-2026 cycle.

We believe the well-being of the residents of Region 9 depends upon a healthy, growing economy. The goal of a CEDS is to assist people, organizations and programs that support equitable job and wealth creation across the region. This requires alignment of actions across government agencies, businesses, organizations, and community members. The CEDS and each county's CDAP are two convenient, practical tools for this important work.

The CDAP document is aimed at county and town economic development practitioners, business leaders, elected officials, and community stakeholders. It provides strategic direction for decisions and projects that will evolve over the next two years. It provides data that can be used to obtain grants for local projects. It also helps to solicit funds collaboratively to meet changing economic and business conditions in the region. Projects being listed in an approved CDAP is required for many state and federal funding sources.

Recognizing that the COVID-19 pandemic will impact the economy for years to come, there is focus on aligning regional and state strategies for addressing equitable and resilient economic growth. For this reason, Region 9 took additional care to match your CDAP projects with the Colorado Resiliency Framework Strategies.

There are six resiliency strategies identified in the Colorado Resiliency Framework, which addresses potential and interrelated economic, social, and environmental risks and vulnerabilities. Please refer to the [Colorado Resiliency Framework document](#) for details.

- 1. Future Ready Economy & Workforce**
- 2. Climate & Natural Hazard Resiliency**
- 3. Building & Infrastructure Sustainability**
- 4. Agriculture & Food Security**
- 5. Housing Attainability**
- 6. Community Capacity**
- 7. Internal to Community - this was added for projects aligned more closely with local resiliency strategies**

CDAP Project Ranking

- 1) Project aligns with community master plans or state resiliency priorities for economic or community development.
- 2) Project is within the community's and primary partners ability to influence.
- 3) Project metrics address progress and impact.
- 4) Metrics are comparable to other counties, regions, state.
- 5) Project data is readily available and accessible to community members.

Rank		
High	Medium	Low
Meets at least 4 criteria	Meets at least 3 criteria	Meets at least 2 criteria

CDAP #	Project	Rank
1	Powerhouse Artist Collective	Low
2	San Juan Development Association	High
3	Upper Animas Water Shed	Med
4	Summer School & Enrichment Programs	High
5	Stanley Placer Education Complex Phase I	Med
6 New	Land Use and Development Code	High
7	Local Farm to School/Community Programs	Med
8	Local Access to Health Care & Mental Health Support Services	High
9	Lackawana Mill & Bridge	Low
10	Workforce Housing	High
11	Conveyance of Bureau of Land Management Parcel to Town	Med
12	Eureka Campground & Facilities Improvements	Low
13	Molas Lake Master Plan	Med
14	Restoration, Repair & Maintenance of Community Buildings	Low
15	Improve Drainage & Water Flow in Silverton	Med
16	Baker's Park Trail System	High
17	Long Range Management Plan for upper-Animas River & Corridor	Med
18	Promotion of Silverton & County	High
19	Blair Street Improvement District Projects	Med
20	Creative District	High
21	Youth Center	Med
22	Municipal Water	High
23	Wastewater System Rehabilitation	High
24	Broadband: Redundancy Fiber Path into and out of Silverton	High
25	Pedestrian Bridges	Low
26 New	Building Trades Career Pathways	High
27 New	Opioid Abatement	High
28 New	Energy Security	Med

Approved this day, 2023 December 15th

By County Board of Commissioners

 Chairperson, ENTER NAME

CDAP #	Project	Rank	Category	Resiliency Linkage	Partners	Funding Resources	Cost Estimate	Jobs	Outcomes & Impacts
1	Powerhouse Artist Collective	Low	Business Development	Community Capacity Future Ready Economy & Workforce	Silverton Chamber OEDIT San Juan Development Association (SJDA) Silverton Creative District	OEDIT	TBD	TBD	1) Offer programs and incentives to support home-based businesses ONGOING keep on for 2024-26. 2) Establish 501c3 status for the Artist Collective. 3) Acquire a minimum of one grant to build capacity for the organization. 4) Foster relationship with the Powerhouse with a focus on maintaining the location as the base for the Artist Collective.
2	San Juan Development Association	High	Economic Development	Community Capacity Future Ready Economy & Workforce	County Town Silverton Chamber and Member Businesses Silverton School District Region 9 EDD	R9 EDD Economic Development Administration (EDA) Silverton DOLA Lodgers Tax	TBD	3 PTE	1) Maintain SJDA micro loan program. 2) Coordinate economic development efforts throughout the county. 3) Deliver Silverton Business District Beautification Projects per the Main Stree Program designation and grant criteria.
3	Upper Animas Water Shed	Med	Economic Development	Climate & Natural Hazard Resiliency	County Town Mountain Studies Institute Animas River Community Forum Environmental Protection Agency BLM US Forest Service Colorado Department of Health San Juan Basin Health	EPA R9 EDD EDA- Recovery Coordinator Animas River Community Forum MSI State & federal grants USDA Federal agencies (EPA, CDPHE)	TBD	TBD	1) Provide education on mining impacts and acid mine drainage. 2) Coordinate communication with all involved agencies/entities/ governments. 3) Monitor Bonita Peak Superfund efforts. 4) Meet water quality standards over the next 20 years. 5) Test Molas Lake year-round. 6) Preserve historic features in the process of reclamation. 7) Secure water rights. 8) Help create a healthier ecosystem by addressing Upper Animas Water Shed water quality and the effects of reclamation on historic features.
4	Summer School & Enrichment Programs	High	Education	Future Ready Economy & Workforce Community Capacity	Silverton Schools County Silverton Youth Center Community Members Business Owners	County TANF Fees Grants Parents Community Members	TBD	3-5 new FTE 10 PTE	1) Fill critical summer childcare needs. 2) Help address the sustainability of Silverton workforce by providing youth programing and supervision. 3) Create education and enrichment opportunities. 4) Create Sports Collaborative. 5) Fill 3-week gap after and before school starts.
5	Stanley Placer Education Complex Phase I	Med	Education	Future Ready Economy & Workforce Building & Infrastructure Sustainability Community Capacity	Silverton School District County Town	DOLA- REDI Donations & Fees R9 EDD EZ Contribution Project MSI acquisition-escrow Public/private partnerships County Town	Project Planner: \$200k Facility: \$12-15M total project	TBD	1) Contribute to economic diversification by building a multi-use community education complex serving K-12, families, non-profits, colleges, and artists including adjoining dormitory with capacity for 30-50 people. 2) Create space for meetings, classrooms, conferences, performances and emergency response. 3) Develop a community recreation center.

CDAP #	Project	Rank	Category	Resiliency Linkage	Partners	Funding Resources	Cost Estimate	Jobs	Outcomes & Impacts
6 NEW	Land Use and Development Code	High	Public Infrastructure & Services	Future Ready Economy & Workforce Building & Infrastructure Sustainability Community Capacity	Town, Planning Commission	DoLA	\$140K		1) Organize and rewrite landuse and development code in accordance with the 2022 Silverton Compass Master Plan
7	Local Farm to School/Community Programs	Med	Education	Agriculture & Food Security Community Capacity	Silverton School District Mountain Studies Institute (MSI)	Colorado Health Foundation Grant Local Contributions	\$30K	Volunteers and Existing School District Employees	1) Expand the community greenhouse and garden. 2) Carry out experiments for growing food and vegetables year-round at 9,318 feet elevation. 3) Expand offering/supplementing WIC and local food shares programs.
8	Local Access to Health Care & Mental Health Support Services	High	Health and Human Services	Community Capacity	County Public Health County Social Services County Town Silverton Schools Regional Health Care Organizations (e.g., Innovation Medical Group, Mercy Medical Center) Human Services Community Health Advisory Group	Grants Partnerships w/ Regional Health Providers, e.g., Innovation Medical Group, Mercy Medical Center	TBD	multiple	1) Support community based health care through free clinic and regional medical group 2) Find sustainable funding for community behavioral health services 2) Develop partnerships to provide local dental care 3) Support partnerships to expand regular screening services, especially through mobile options or regional partnerships 4) Target health programming and support to most vulnerable residents (especially older adults, youth, Spanish speaking community) 5) Incorporate Southwest Opioid Response District (SWORD) priorities into health services as needed for mitigating opioid misuse.
9	Lackawana Mill & Bridge	Low	Historic Preservation	Building & Infrastructure Sustainability Community Capacity	County Historical Society BLM SJDA Town	State Historical Funds Town County BLM CDPHE Brownfields Program State & Federal funds Grants & donations	TBD	Jobs related to reuse	1) Complete Brownfields assessment and begin cleanup based on findings and recommendations.

CDAP #	Project	Rank	Category	Resiliency Linkage	Partners	Funding Resources	Cost Estimate	Jobs	Outcomes & Impacts
10	Workforce Housing	High	Housing	Housing Attainability	County Town Housing Organizations Businesses Citizens State Bank	County Town Regional Housing groups DoLA Private sector State & Federal grants USDA Citizens State Bank	TBD	TBD	1) Provide owner occupied homeownership opportunities. 2) Build homeowner pipeline. 3) Secure a developer(s). 4) Increased number of affordable housing units available in Silverton. 5) Maintain availability of limited local rental stock. 6) Complete Phase II of Anvil Mountain Housing Project. 7) Develop a Housing Authority. 8) Explore landbanking opportunities through partnerships with SJDA and the Town for the purpose of supporting workforce housing efforts.
11	Conveyance of Bureau of Land Management Parcel to Town	Med	Parks & Recreation	Community Capacity	BLM Town County	Silverton County CDPHE Colorado Brownfields Foundation GoCO	TBD	TBD	1) 93-acre parcel to be conveyed to Town via BLM for continued operation of Kendall Mountain Recreation Area (KMRA)
12	Eureka Campground & Facilities Improvements	Low	Parks & Recreation	Climate & Natural Hazard Resiliency Community Capacity	County BLM US Army Corps of Engineers	Existing gravel pit near proposed site Road & Bridge Dept expertise & equipment Army Corps of Engineers	TBD	Construction Jobs	1) River stabilization near old Eureka town site 2) Provide gravel for County roads 3) Ensure water quality
13	Molas Lake Master Plan	Med	Parks & Recreation	Climate & Natural Hazard Resiliency Community Capacity	Town County	Silverton	TBD	TBD	1) Eliminate camping on the overlook site 2) Establish a "marriage shelter" overlook 3) Establish a year-round summer-winter lodge facility 4) Establish full RV hook-up in designated area adjacent to 550 in rock outcropping
14	Restoration, Repair & Maintenance of Community Buildings	Low	Public Infrastructure	Building & Infrastructure Sustainability Community Capacity	County Town Governor's Energy Office	San Juan Historical Society County Silverton Energy Management Asst Program (EMAP) San Miguel Energy	TBD	32 new jobs are generated for every \$1 million spent on preservation of historic buildings	1) Preserve historic integrity of community buildings. 2) Repair and maintain community buildings. 3) Weatherize Town Hall and improve energy efficiency of municipal buildings to decrease utility bills and provide reliable heat. 4) Town Hall brought into full ADA compliance. 5) Repair windows in the Visitor Center. 6) Become a certified local government to access funding.

CDAP #	Project	Rank	Category	Resiliency Linkage	Partners	Funding Resources	Cost Estimate	Jobs	Outcomes & Impacts
15	Improve Drainage & Water Flow in Silverton	Med	Public Infrastructure	Climate & Natural Hazard Resiliency	Town County SW Water Conservation District BLM	Silverton County BLM USDA DOLA SW Water Conservation District Historical Society		Construction Jobs	1) Culvert improvements to Greene Street/Hwy 550 to increase flow conveyance to improve drainage and prevent potential flooding to adjacent residential units 2) Storm water intercepts and flows 3) Boulder Creek head gate 4) Relocate Bear Creek Raw Water 5) Loop dead end portions of Town's water system to improve fire flows and reduce water line freeze problems 6) Complete Infrastructure Plan for street water looping and drainage 7) Run water/sewer line to power house
16	Baker's Park Trail System	High	Parks & Recreation	Community Capacity Future Ready Economy & Workforce	Silverton Single Track Society (SSS) SJC Town CPW International Mountain Bike Association (IMBA)	SJC - \$22K and fiscal agent for grants, \$23K in kind as of 8.31.23 Silverton - \$35K and in kind as of 8.31.23 CPW - \$250K Non-motorized Trails Construction Grant BLM - \$50K in kind (trailhead, facilities, signage) and \$15K for flagging first 10 miles GOCO/Colorado Youth Corps - \$75K Boost Baker's Park Fundraising Campaign - raised \$45K as of 8.31.23	\$2M Total Project \$500K Phase 1	TBD	1) Development of 30 mile stacked loop singletrack trails system directly adjacent to town 2) Provide health & wellness benefits to community 3) Provide beginner and intermediate level riding opportunities in close proximity to town 4) Create a youth and family friendly bike park 5) Create a draw for visitors
17	Long Range Management Plan for upper-Animas River & Corridor	Med	Public Lands	Climate & Natural Hazard Resiliency	Upper Animas River Protection Group Town County BLM Durango & Silverton Narrow Gauge Railroad (DSNGRR) Environmental Protection Agency (EPA)	Forest Service BLM Silverton County GoCO DoLA DSNGRR State & Federal Grants CDPHE EPA	TBD	TBD	1) Restoration of Lackawanna Mill Building 2) Restore wetlands & riparian habitat along corridor
18	Promotion of Silverton & County	High	Tourism	Community Capacity	Silverton Chamber County Town San Juan Development Association (SJDA)	Silverton County Colorado Tourism Office R9 EDD EPA	TBD	Create PT assistant position	1) Continue partnerships with regional agencies to promote tourism and outdoor recreation for an economically and environmental sustainable future 2) Increased commerce, seen via sales taxes 3) New families moving into the area with wage earners who can telecommute 4) Sustain County businesses

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19	Blair Street Improvement District Projects	Med	Tourism	Building & Infrastructure Sustainability Community Capacity	Blair St Improvement District San Juan Historical Society Town	Ben Nighthorse Campbell match State Historical Society Firemen DoLA GoCO EPA Private businesses	\$250K	Construction related	1) Install historic lighting and build new restrooms at Columbine Park 2) Utilize funding from DoLA for Downtown Colorado Inc projects 3) Wayfaring signage 4) Conduct feasibility study
20	Creative District	High	Arts & Culture / Business Development	Community Capacity Future Ready Economy & Workforce	Silverton Creative District	OEDIT	TBD	TBD	1) Increase jobs, incomes, and investments in Silverton through creativity, culture, and the arts
21	Youth Center	Med	Youth Supports	Community Capacity	Silverton Youth Center Silverton School Silverton Family Learning Center Town	Grants	TBD	TBD	1) Identify new location for youth center 2) Relocate youth center
22	Municipal Water	High	Public Infrastructure	Climate & Natural Hazard Resiliency Community Capacity	Town CWCB SWCD	Silverton State & Federal grants	\$54K	TBD	1) Install test wells for potential municipal water use 2) Provide a redundant municipal water supply
23	Wastewater System Rehabilitation	High	Public Infrastructure	Climate & Natural Hazard Resiliency Community Capacity	Town USDA DoLA SRF	Town USDA DoLA SRF	\$4M	Retain local construction jobs	1) Ensure federal water standard compliance 2) Improve water quality
24	Broadband: Redundancy Fiber Path into and out of Silverton	High	Telecomm	Building and Infrastructure Sustainability Future Ready Economy & Workforce	County Town Region 9 EDD San Miguel Power Century Link Corporation Colorado Department of Transportation (CDOT) Vero	Region 9 EDD EDA DoLA Town County	\$10M approximately	Construction jobs Create jobs associated with new businesses that require high speed internet	1) Complete segments of legacy in-ground fiber cable installed by EagleNet Alliance (ENA) 2) Install redundancy between Cascade and Durango 3) Expand access to County residents

CDAP #	Project	Rank	Category	Resiliency Linkage	Partners	Funding Resources	Cost Estimate	Jobs	Outcomes & Impacts
25	Pedestrian Bridges	Low	Public Infrastructure	Community Capacity	Town County	GoCo BLM land transfer creates cash match	\$1.33M estimate \$1.06M federal & \$266K County Match	Retain local construction jobs	1) Add/improve pedestrian bridges near courthouse 2) Add two bridges near the confluence at Lower Cement Creek 3) Improve public safety for pedestrians 4) Increase pedestrian access to town
26 NEW	School to Career Pathways	High	Education	Future Ready Economy & Workforce	Silverton School Southwest Education Collaborative (SWEC) Local contractors	School District Grants	\$500K	TBD	Work with partners to develop career pathway programs 1) Create a Building Trades Program 2) Provide support networks for youth to explore career pathways and training 3) Conversion of School Barn into a safe and functional shop and wood working space 4) Create building trades internships and apprenticeships locally and regionally
27 NEW	Opioid Abatement	High	Public Infrastructure & Services	Community Capacity Future Ready Workforce Internal to Community	County Town Region 9 EDD EDD	Colorado Opioid Abatement Funds Region 9 EDD EDD	\$1.5M Year 1 and 2 (region)	\$80K 1 PT Contract Project Coordinator	1) Provide representation on the Southwest Opioid Response District (SWORD) Council per the MOU with the State of Colorado. 2) Support implementation of the regional funding allocations and projects.
28 NEW	Energy Security	Med	Public Infrastructure & Services		Town, County San Miguel Power Association EcoAction Partners,	Department of Energy, DoLA	\$5M	1.5	1) Explore potential strategies and funding for various renewable energy solutions. 2) Create Resiliency Plan for County 3) Acquire funding for solar farm 4) Install microgrid for government buildings.